

# Columbia Generation Station

Bonneville Power Administration Market Test

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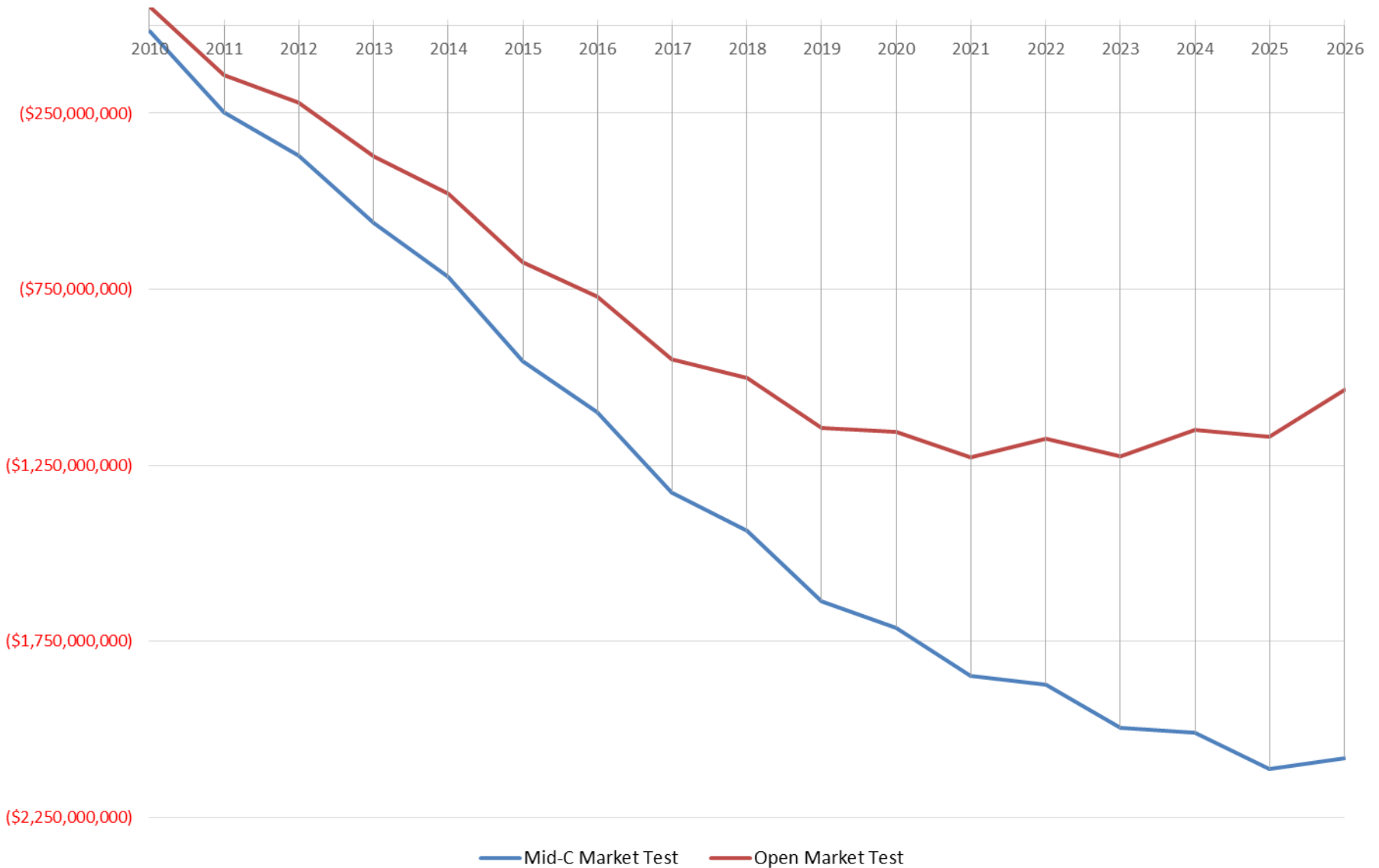
# Columbia Generating Station

## Market Test Summary

- CGS failed both market tests
  - Mid-C Market Test
    - \$2,100,000,000 (billion) cumulative loss by 2026
      - Corroborates \$1.7 billion cumulative loss projected by McCullough Research
  - Open Market Test
    - \$1,000,000,000 (billion) cumulative loss by 2026
      - ~1.5% BPA power cost rate impact
- Seattle City Light cumulative loss ranges between \$78,000,000 and \$155,000,000
  - SCL share based 7.5% Tier One Cost Allocator (TOCA)

# Columbia Generating Station

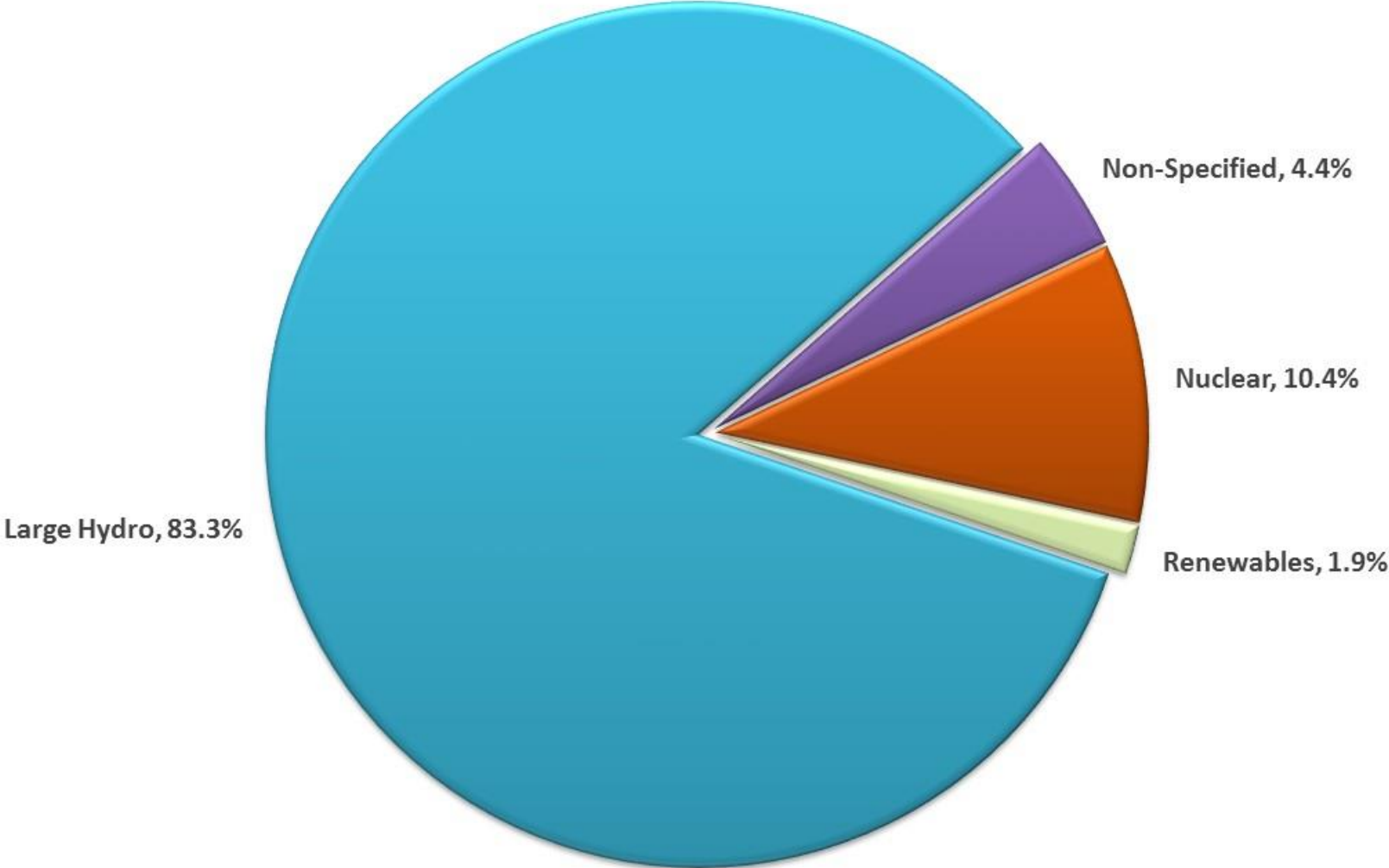
## Cumulative Loss/Gain from Market Tests



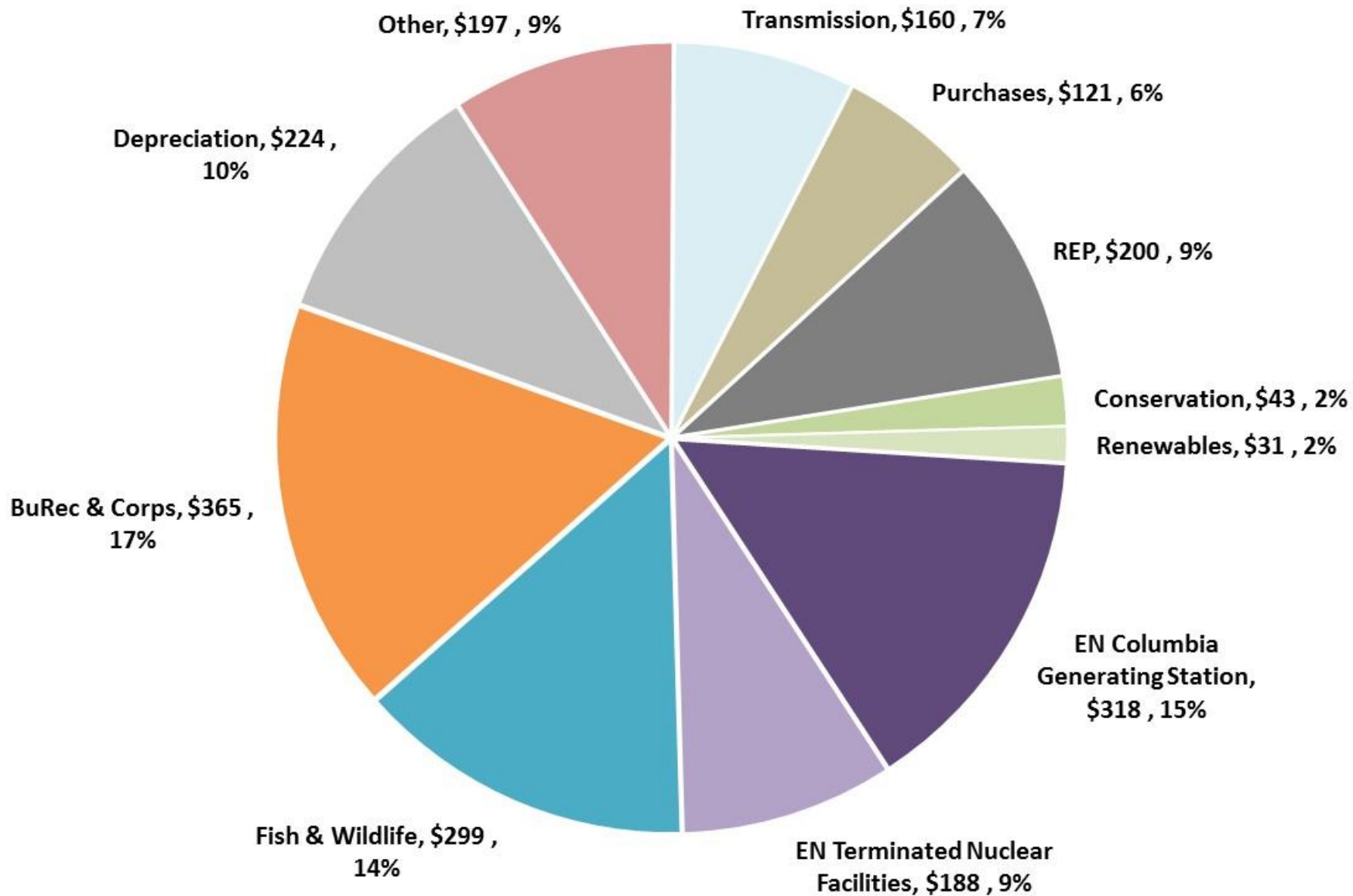
# Economic Shutdown Rule

- Stop production when variable cost is greater than price received
  - CGS has variable costs greater than price received
  - CGS, therefore, should stop production

# Bonneville Power Administration 2014 Fuel Mix



# Bonneville Power Administration FY2015 Operating Expenses (\$ Million)



# Bonneville Power Administration

## Fuel Mix and Operating Expense Summary

- Is a market test warranted?
  - Large hydro provides eight times more energy than nuclear ( $83.3\% / 10.4\% = \sim 8.0$ )
  - Nuclear costs seven times more to produce than large hydro ( $8.01 * 15\% / 17\% = \sim 7.1$ )
- Market test could help objectively determine the value of existing thermal power resource

# Bonneville Power Administration

## Tiered Rate Methodology

- TRM, adopted in 2008, governs the rate design and cost allocation when BPA sets regional power rates
  - *“Customers have rightfully celebrated their continued access to the low-cost power that is provided by the Federal...Power System (FCRPS)”*

**SOURCE: BPA's new tiered rate structure offers greater control over power costs**

SEE: <https://www.bpa.gov/news/pubs/FactSheets/fs-201204-bpa-new-tiered-rate-structure-offers-greater-control-over-power-costs.pdf>



# Bonneville Power Administration Tiered Rate Methodology Summary

- BPA's regional power rates have increased significantly since TRM rates were adopted
- Market test could help objectively determine the rate impact of thermal power resource

# Long-Range Forecast (Focus 2028)

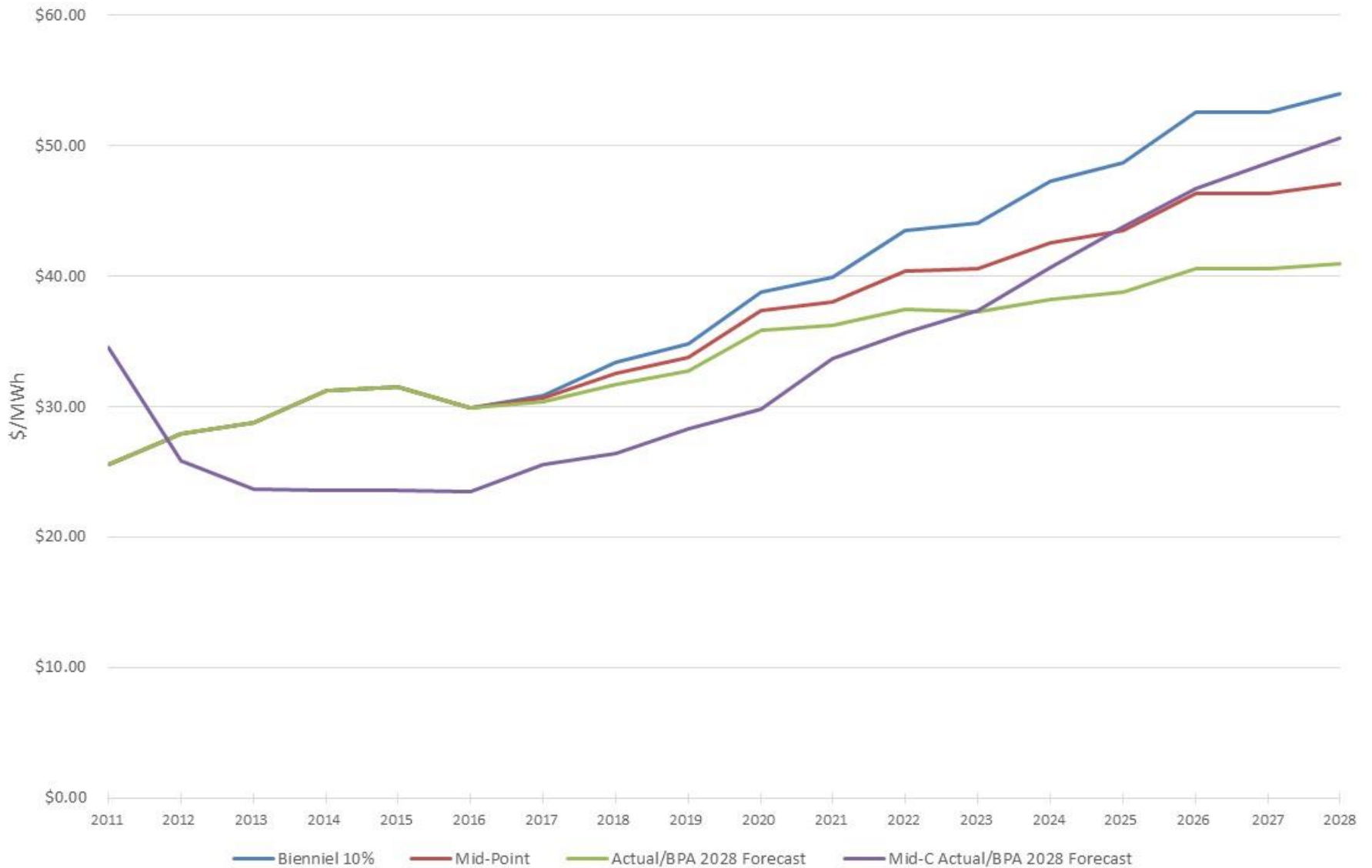
- Compare BPA power costs to market rate
  - Market rate forecast provided by BPA\*
  - BPA power cost forecast based on three scenarios
    - BPA Focus 2028
    - Biennial 10% increase for each BPA rate period
    - Midpoint average

\*SOURCE: BPA Focus 2028 Mid-C Reference\_Case\_6\_23\_2015.XLXS

<https://www.bpa.gov/Finance/FinancialPublicProcesses/2028/doc2028/Long-Term%20Financial%20Rates%20and%20Analysis%20Reference%20Case%20Results.pdf>

# Bonneville Power Administration vs. Mid-C Market

## Actual & Forecast Wholesale Power Costs for City of Port Angeles



# Long-Range Forecast Summary

- BPA rates greater than Mid-C market rate through at least 2023-2025, possibly longer

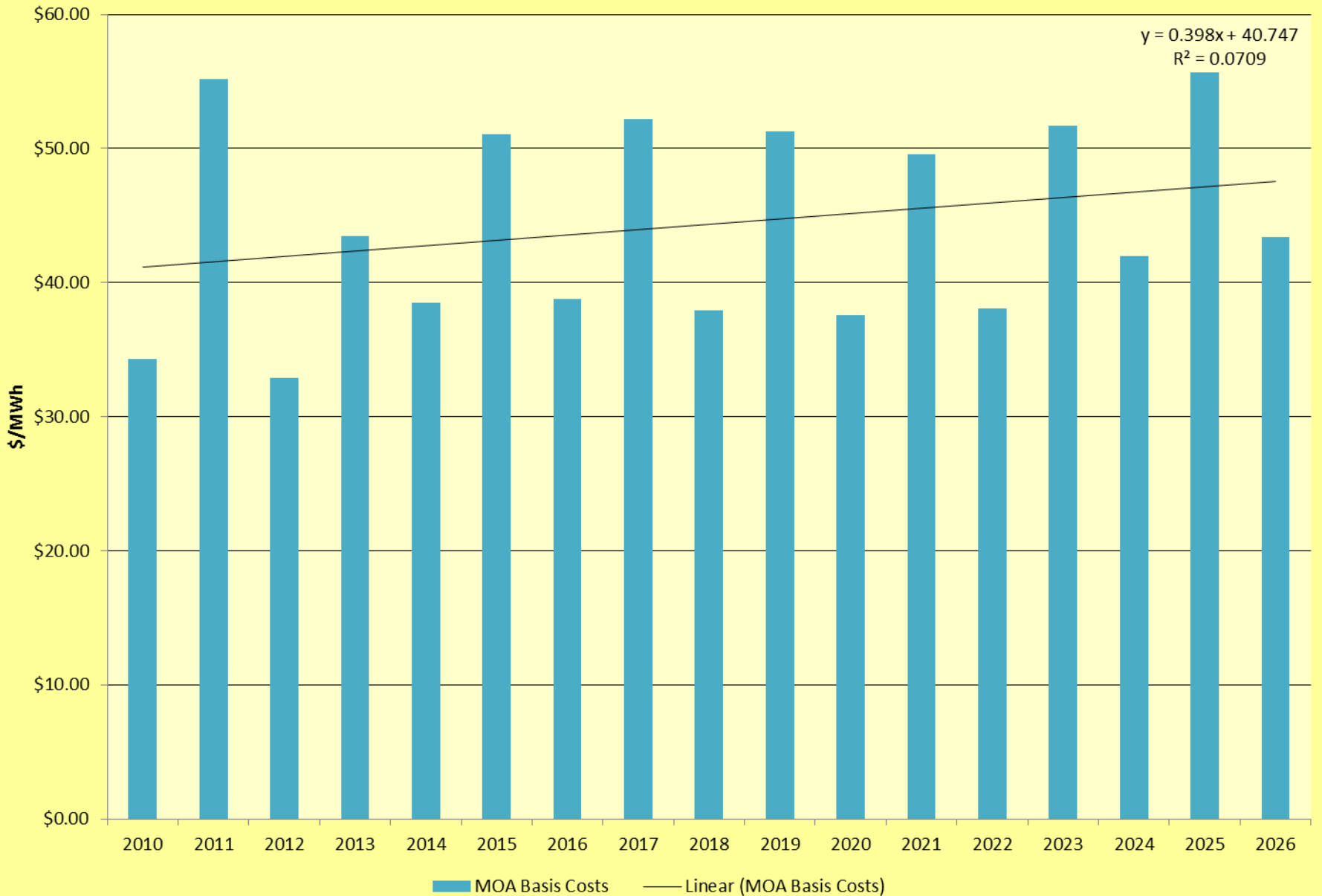
# Columbia Generating Station Market Test

- Compare CGS\* variable power cost to two rates
  - Mid-C rate test of McCullough Research projection
  - Open market test impact of higher than Mid-C rates
    - Three key forecast assumptions
      - 75% BPA primary sales
        - » 30% premium over Mid-C rate
      - 25%BPA secondary sales
        - » Mid-C rate

\* SOURCE: Fiscal Year 2016 Columbia Generating Station Long Range Plan

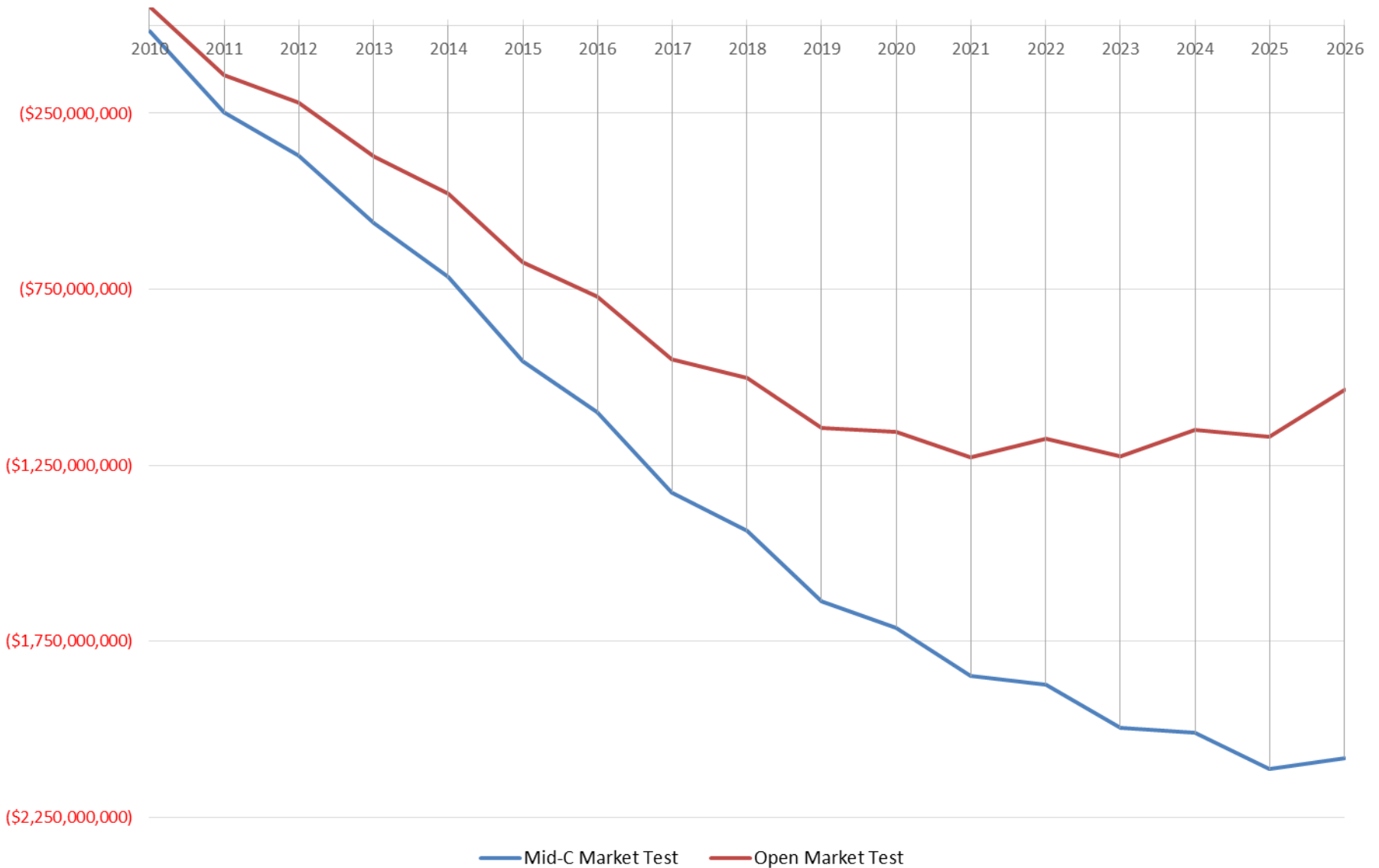
<http://www.energy-northwest.com/howeare/finance/Documents/2016%20Budget%20Documents/Final%202016%20CGS%20Long%20Range%20Plan.pdf>

# Columbia Generating Station Variable Power Costs (\$/MWh)



# Columbia Generating Station

## Cumulative Loss/Gain from Market Tests



# Columbia Generating Station

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  - Open Market Test
    - \$1,000,000,000 (billion) cumulative loss by 2026
      - ~1.5% BPA power cost rate impact
- Seattle City Light cumulative loss ranges between \$75,000,000 and \$150,000,000
  - SCL share based 7.15% Tier One Cost Allocator



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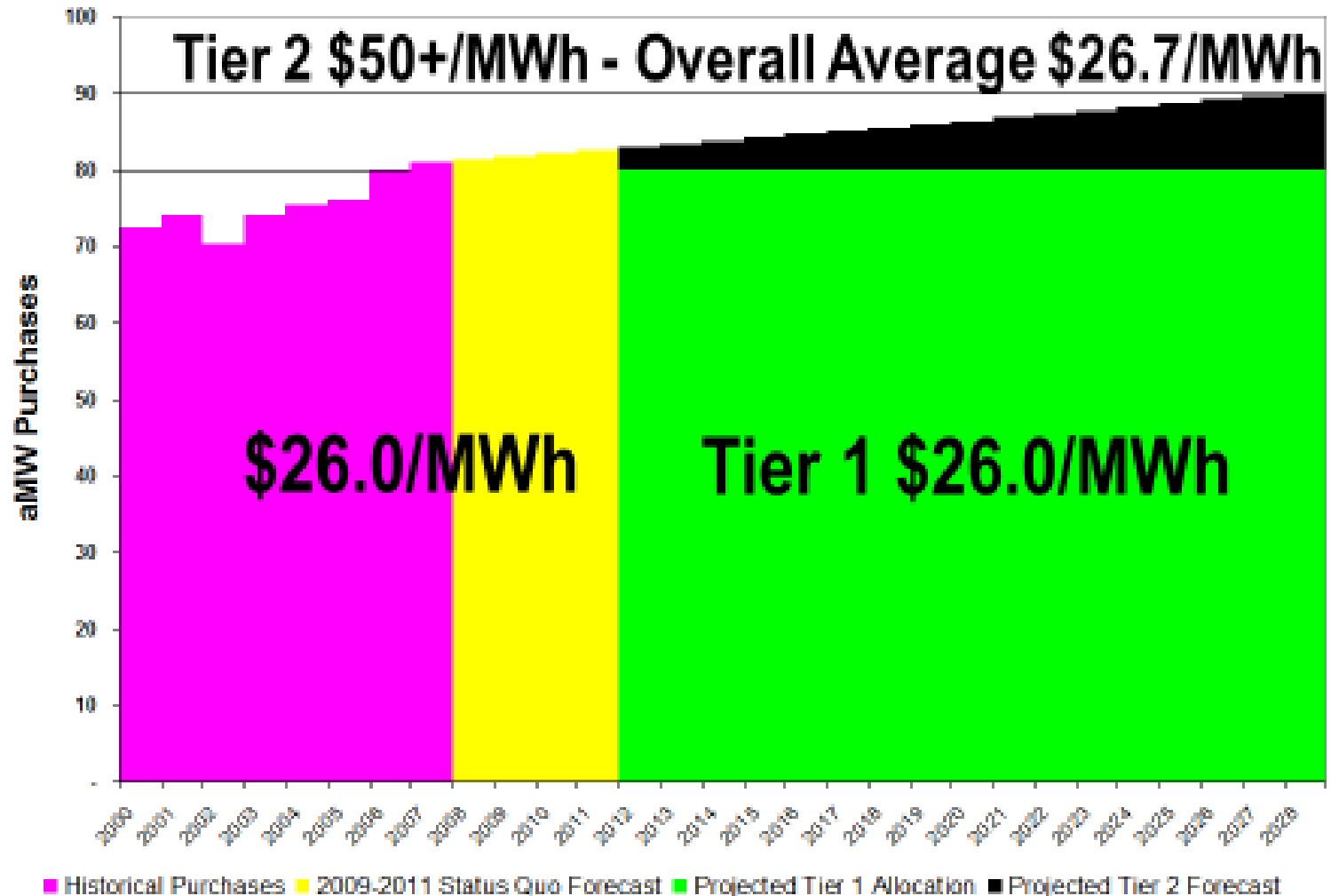
# Addendum

## Calculations

# BPA Tiered Rate Methodology

## 2011 Expectations

### Tiered Rates Illustration



# Tiered Rate Methodology

## 2016 Reality

<b>BPA Power Cost</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
\$/MWh	\$25.23	\$27.98	\$28.50	\$31.04	\$31.61
Increase (\$)	-	\$2.75	\$0.52	\$2.54	\$0.57
Increase (%)	0.0%	8.9%	1.6%	7.4%	1.6%
Cumulative Increase	0.0%	8.9%	10.7%	18.8%	20.7%

# Bonneville Power Administration

## Long-Range Price Forecast

<b>\$/MWh</b>	<b>Market</b>	<b>%</b>	<b>Biennial 10%</b>	<b>%</b>	<b>BPA 2028</b>	<b>%</b>	<b>Average</b>	<b>%</b>
BP16	\$25.34		\$33.75		\$33.75		\$33.75	
BP18	\$28.33	11.8%	\$37.13	10.0%	\$35.32	4.7%	\$36.22	7.3%
BP20	\$31.75	12.1%	\$40.84	10.0%	\$37.80	7.0%	\$39.31	8.5%
BP22	\$38.03	19.8%	\$44.92	10.0%	\$38.73	2.5%	\$41.75	6.2%
BP24	\$43.18	13.5%	\$49.41	10.0%	\$40.03	3.4%	\$44.54	6.7%
BP26	\$49.41	14.4%	\$54.35	10.0%	\$41.96	4.8%	\$47.84	7.4%
BP28	\$53.31	7.9%	\$54.35	0.0%	\$41.96	0.0%	\$47.84	0.0%
BP29	\$57.08	7.1%	\$59.79	10.0%	\$43.38	3.4%	\$51.05	6.7%

# Columbia Generating Station Mid-C Market Test Summary

CGS Mid-C Market Test	Mid-C Actuals & Forecast*	CGS Variable Cost**	CGS Loss/Gain to Mid-C	CGS Production* *	BPA Sales	CGS Sales	CGS Loss/Gain	CGS Cumulative Loss/Gain
FY	Composite	\$/MWh	\$/MWh	GWh/Year	%	MWh/Year	\$/Year	\$
2010	\$32.70	\$34.32	(\$1.62)	9,258	100%	9,258,000	(\$14,972,674)	(\$14,972,674)
2011	\$23.61	\$55.18	(\$31.58)	7,395	100%	7,395,000	(\$233,502,357)	(\$248,475,031)
2012	\$19.95	\$32.90	(\$12.96)	9,373	100%	9,373,000	(\$121,427,675)	(\$369,902,706)
2013	\$20.84	\$43.47	(\$22.63)	8,473	100%	8,473,000	(\$191,736,047)	(\$561,638,753)
2014	\$22.18	\$38.49	(\$16.31)	9,468	100%	9,468,000	(\$154,439,085)	(\$716,077,838)
2015	\$22.85	\$51.08	(\$28.23)	8,422	100%	8,422,000	(\$237,754,675)	(\$953,832,513)
2016	\$23.52	\$38.80	(\$15.28)	9,586	100%	9,586,000	(\$146,511,719)	(\$1,100,344,232)
2017	\$25.53	\$52.18	(\$26.65)	8,511	100%	8,511,000	(\$226,828,121)	(\$1,327,172,353)
2018	\$26.45	\$37.90	(\$11.45)	9,601	100%	9,601,000	(\$109,910,912)	(\$1,437,083,265)
2019	\$28.34	\$51.25	(\$22.91)	8,686	100%	8,686,000	(\$198,974,929)	(\$1,636,058,194)
2020	\$29.79	\$37.60	(\$7.81)	9,601	100%	9,601,000	(\$74,935,982)	(\$1,710,994,176)
2021	\$33.64	\$49.57	(\$15.93)	8,686	100%	8,686,000	(\$138,350,301)	(\$1,849,344,478)
2022	\$35.70	\$38.06	(\$2.36)	9,601	100%	9,601,000	(\$22,687,286)	(\$1,872,031,764)
2023	\$37.32	\$51.68	(\$14.35)	8,686	100%	8,686,000	(\$124,685,685)	(\$1,996,717,449)
2024	\$40.67	\$42.00	(\$1.33)	9,601	100%	9,601,000	(\$12,765,546)	(\$2,009,482,995)
2025	\$43.74	\$55.69	(\$11.95)	8,686	100%	8,686,000	(\$103,780,261)	(\$2,113,263,256)
2026	\$46.75	\$43.42	\$3.33	9,601	100%	9,601,000	\$31,984,522	(\$2,081,278,734)

\*SOURCE: Mid-C Reference\_Case\_6\_23\_2015.XLXS

<https://www.bpa.gov/Finance/FinancialPublicProcesses/2028/doc2028/Long-Term%20Financial%20Rates%20and%20Analysis%20Reference%20Case%20Results.pdf>

\*\* SOURCE: Fiscal Year 2016 Columbia Generating Station Long Range Plan

<http://www.energy-northwest.com/whoware/finance/Documents/2016%20Budget%20Documents/Final%202016%20CGS%20Long%20Range%20Plan.pdf>

# Columbia Generating Station

## Open Market Test Secondary Sales Summary

CGS Open Market Test	Mid-C Actuals & Forecast	CGS Variable Cost*	CGS Loss/Gain	CGS Production*	BPA Secondary Sales	CGS Secondary Sales	CGS Loss/Gain	CGS Cumulative Loss/Gain
FY	Composite	\$/MWh	\$/MWh	GWh/Year	%	MWh/Year	\$/Year	\$
2010	\$32.70	\$34.32	(\$1.62)	9,258	25%	2,314,500	(\$3,743,168)	(\$3,743,168)
2011	\$23.61	\$55.18	(\$31.58)	7,395	25%	1,848,750	(\$58,375,589)	(\$62,118,758)
2012	\$19.95	\$32.90	(\$12.96)	9,373	25%	2,343,250	(\$30,356,919)	(\$92,475,676)
2013	\$20.84	\$43.47	(\$22.63)	8,473	25%	2,118,250	(\$47,934,012)	(\$140,409,688)
2014	\$22.18	\$38.49	(\$16.31)	9,468	25%	2,367,000	(\$38,609,771)	(\$179,019,460)
2015	\$22.85	\$51.08	(\$28.23)	8,422	25%	2,105,500	(\$59,438,669)	(\$238,458,128)
2016	\$23.52	\$38.80	(\$15.28)	9,586	25%	2,396,500	(\$36,627,930)	(\$275,086,058)
2017	\$25.53	\$52.18	(\$26.65)	8,511	25%	2,127,750	(\$56,707,030)	(\$331,793,088)
2018	\$26.45	\$37.90	(\$11.45)	9,601	25%	2,400,250	(\$27,477,728)	(\$359,270,816)
2019	\$28.34	\$51.25	(\$22.91)	8,686	25%	2,171,500	(\$49,743,732)	(\$409,014,549)
2020	\$29.79	\$37.60	(\$7.81)	9,601	25%	2,400,250	(\$18,733,996)	(\$427,748,544)
2021	\$33.64	\$49.57	(\$15.93)	8,686	25%	2,171,500	(\$34,587,575)	(\$462,336,119)
2022	\$35.70	\$38.06	(\$2.36)	9,601	25%	2,400,250	(\$5,671,822)	(\$468,007,941)
2023	\$37.32	\$51.68	(\$14.35)	8,686	25%	2,171,500	(\$31,171,421)	(\$499,179,362)
2024	\$40.67	\$42.00	(\$1.33)	9,601	25%	2,400,250	(\$3,191,386)	(\$502,370,749)
2025	\$43.74	\$55.69	(\$11.95)	8,686	25%	2,171,500	(\$25,945,065)	(\$528,315,814)
2026	\$46.75	\$43.42	\$3.33	9,601	25%	2,400,250	\$7,996,131	(\$520,319,683)

\* SOURCE: Fiscal Year 2016 Columbia Generating Station Long Range Plan

\* <http://www.energy-northwest.com/whoweare/finance/Documents/2016%20Budget%20Documents/Final%202016%20CGS%20Long%20Range%20Plan.pdf>



# Columbia Generating Station

## Open Market Test Primary Sales Summary

CGS Open Market Test	Open Market Forecast	CGS Variable Cost*	CGS Loss/Gain	CGS Production*	BPA Customer Sales	CGS Customer Sales	CGS Loss/Gain	CGS Cumulative Loss/Gain
FY	Composite	\$/MWh	\$/MWh	GWh/Year	%	MWh/Year	\$/Year	\$
2010	\$42.51	\$34.32	\$8.19	9,258	75%	6,943,500	\$56,886,393	\$56,886,393
2011	\$30.69	\$55.18	(\$24.49)	7,395	75%	5,546,250	(\$135,847,023)	(\$78,960,630)
2012	\$25.93	\$32.90	(\$6.97)	9,373	75%	7,029,750	(\$49,001,758)	(\$127,962,388)
2013	\$27.09	\$43.47	(\$16.38)	8,473	75%	6,354,750	(\$104,069,746)	(\$232,032,134)
2014	\$28.84	\$38.49	(\$9.66)	9,468	75%	7,101,000	(\$68,577,083)	(\$300,609,217)
2015	\$29.71	\$51.08	(\$21.37)	8,422	75%	6,316,500	(\$135,014,684)	(\$435,623,901)
2016	\$30.58	\$38.80	(\$8.23)	9,586	75%	7,189,500	(\$59,152,976)	(\$494,776,876)
2017	\$33.19	\$52.18	(\$18.99)	8,511	75%	6,383,250	(\$121,229,293)	(\$616,006,169)
2018	\$34.38	\$37.90	(\$3.51)	9,601	75%	7,200,750	(\$25,295,765)	(\$641,301,934)
2019	\$36.84	\$51.25	(\$14.41)	8,686	75%	6,514,500	(\$93,849,006)	(\$735,150,939)
2020	\$38.73	\$37.60	\$1.13	9,601	75%	7,200,750	\$8,152,742	(\$726,998,197)
2021	\$43.74	\$49.57	(\$5.83)	8,686	75%	6,514,500	(\$38,010,369)	(\$765,008,566)
2022	\$46.41	\$38.06	\$8.35	9,601	75%	7,200,750	\$60,107,721	(\$704,900,845)
2023	\$48.52	\$51.68	(\$3.16)	8,686	75%	6,514,500	(\$20,571,668)	(\$725,472,513)
2024	\$52.87	\$42.00	\$10.87	9,601	75%	7,200,750	\$78,276,518	(\$647,195,995)
2025	\$56.87	\$55.69	\$1.18	8,686	75%	6,514,500	\$7,654,621	(\$639,541,374)
2026	\$60.78	\$43.42	\$17.36	9,601	75%	7,200,750	\$124,986,059	(\$514,555,315)

\* SOURCE: Fiscal Year 2016 Columbia Generating Station Long Range Plan

\* <http://www.energy-northwest.com/whoweare/finance/Documents/2016%20Budget%20Documents/Final%202016%20CGS%20Long%20Range%20Plan.pdf>

# Columbia Generating Station Open Market Test Summary

<b>CGS Market Test</b>	<b>CGS Annual Loss/Gain</b>	<b>CGS Cumulative Loss/Gain</b>
2010	\$53,143,224	\$53,143,224
2011	(\$194,222,612)	(\$141,079,387)
2012	(\$79,358,677)	(\$220,438,064)
2013	(\$152,003,758)	(\$372,441,822)
2014	(\$107,186,854)	(\$479,628,677)
2015	(\$194,453,352)	(\$674,082,029)
2016	(\$95,780,905)	(\$769,862,934)
2017	(\$177,936,323)	(\$947,799,257)
2018	(\$52,773,493)	(\$1,000,572,750)
2019	(\$143,592,738)	(\$1,144,165,488)
2020	(\$10,581,253)	(\$1,154,746,741)
2021	(\$72,597,944)	(\$1,227,344,685)
2022	\$54,435,900	(\$1,172,908,786)
2023	(\$51,743,089)	(\$1,224,651,875)
2024	\$75,085,131	(\$1,149,566,744)
2025	(\$18,290,445)	(\$1,167,857,188)
2026	\$132,982,190	(\$1,034,874,999)